

Message Text

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IO-13 ERDA-05 AID-05 CEA-01 CIAE-00 COME-00 DODE-00

EB-08 FEAE-00 FPC-01 H-01 INR-07 INT-05 L-03 NSAE-00

NSC-05 OMB-01 PM-04 OES-06 SP-02 SS-15 STR-04 TRSE-00

ACDA-07 ERDE-00 NRC-05 PA-01 PRS-01 EA-07 NEA-10

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TO SECSTATE WASH DC IMMEDIATE 5760

C O N F I D E N T I A L SECTION 01 OF 04 OECD PARIS 07953

E.O. 11652: GDS

TAGS: ENRG, OECD

SUBJECT: IEA GOVERNING BOARD - MARCH 15-16

PASS WHITE HOUSE FOR SCHLESINGER

1. SUMMARY. IEA GOVERNING BOARD ON MARCH 15-16 APPROVED BASIC ANALYSIS CONTAINED IN SLT REPORT (OECD PARIS 06118) AND AGREED THAT SLT PROJECTIONS PORTEND UNACCEPTABLE OIL MARKET SITUATION WITH RISKS FOR IEA COUNTRIES IN ACHIEVEMENT OF ENERGY AND OTHER ECONOMIC OBJECTIVES. THERE WAS AGREEMENT THAT SLT ANALYSIS POINTS CLEARLY TO NEED FOR STRENGTHENED ENERGY POLICIES TO REDRESS SUPPLY/DEMAND BALANCE. ON BASIS OF SECRETARIAT REDRAFT AND A NEW GB CHAIRMAN'S NOTE, GB WILL AGAIN CONSIDER AT NEXT MEETING (SET FOR APRIL 26-27) GENERAL RECOMMENDATIONS WHICH SHOULD FORM FRAMEWORK FOR ENERGY POLICIES OF IEA COUNTRIES. SLT WAS TASKED TO PREPARE OPTIONS FOR A GROUP TARGET FOR REDUCED DEPENDENCE AND TO ADDRESS BURDEN-SHARING ISSUE. LENGTHY DISCUSSION OF R&D COMMITTEE PAPER ON R&D COLLABORATION WITH LDCS REVEALED CONTINUED LACK OF AGREEMENT ON THIS
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QUESTION. BECAUSE OF NUMBER OF DELS THOUGHT ANALYSIS NEEDED TO BE RELATED TO NORTH/SOUTH DIALOGUE WITH MORE "POLITICAL" INPUT IT WAS AGREED THAT SECRETARIAT WOULD PROVIDE REDRAFT WHICH WOULD BE VETTED JOINTLY BY R&D OFFICIALS AND BURROWS GROUP ON APRIL 19 BEFORE ISSUE AGAIN COMES BEFORE G.B. END SUMMARY

2. LONG-TERM PROGRAM. NEW GB CHAIRMAN ROHWEDDER (FRG) LED OFF MEETING WITH HIS VIEWS ON FUTURE OBJECTIVES OF AGENCY, STRESSING IMPORTANCE OF INTENSIFIED LONG-TERM COOPERATION AIMED AT REDUCING DEPENDENCE ON IMPORTED OIL. HE EMPHASIZED SPECIAL RESPONSIBILITIES OF NORTH AMERICAN COUNTRIES TO DEVELOP LARGE ENERGY RESERVES, URGENCY OF RESOLVING PROBLEMS ASSOCIATED WITH NUCLEAR ENERGY, NEED TO DEVELOP COAL RESOURCES (PARTICULARLY TO BRIDGE GAP IN NUCLEAR CAPACITY DEVELOPMENT), AND IMPORTANCE OF CONSERVATION, PARTICULARLY BY MAJOR CONSUMER NATIONS. HE FURTHER STRESSED IMPORTANCE OF IMPLEMENTING PROVISIONS OF CHAPTER V OF LONG-TERM PROGRAM THROUGH CONCRETE COOPERATION ON ENERGY PROJECTS AND NEED TO INTENSIFY R&D COOPERATION.

3. DISCUSSION OF PROGRESS TO DATE ON REDUCED DEPENDENCE EXERCISE WAS LARGELY GENERAL, MOST COMMENTS FOCUSING ON SLT REPORT RATHER THAN ON ROHWEDDER'S NOTE (OECD PARIS 07225). THERE WAS GENERAL ACCEPTANCE OF SLT ANALYSIS AND QUANTIFICATION OF PROJECTED SUPPLY/DEMAND BALANCE AND OF CONCLUSION THAT THESE POINT TO UNACCEPTABLE MARKET SITUATION IN 1980'S FROM WHICH COULD EMERGE STRONG FORCES PREVENTING IEA COUNTRIES FROM MEETING THEIR OVERALL ECONOMIC OBJECTIVE. NUMBER OF DELS DISAGREED WITH JAPANESE VIEW THAT FIGURES CONTAINED IN SLT REPORT WERE OVERLY PESSIMISTIC. GENERAL THEMES STRESSED BY A NUMBER OF DELS WERE IMPORTANCE OF NEW U.S. ENERGY POLICY TO IEA EFFORT TO AFFECT SUPPLY/DEMAND BALANCE AND THE URGENT NEED TO COME TO GRIPS WITH THE

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NUCLEAR ISSUE.

4. THERE WAS AGREEMENT THAT CONCEPT OF GENERAL RECOMMENDATIONS (LINES OF FUTURE ACTION AS CONTAINED IN SLT REPORT) SHOULD BE PURSUED. A NUMBER OF DELS, INCLUDING U.S., WERE PREPARED TO ACCEPT GENERAL RECOMMENDATIONS AS DRAFTED AS "POLITICAL OBJECTIVES." OTHERS SOUGHT CHANGES IN WORDING AND EMPHASIS, SOME OF WHICH WERE AIMED AT MAKING THEM MORE POINTED. THERE WAS NO AGREEMENT ON STATUS AND FUTURE HANDLING OF INDIVIDUAL COUNTRY RECOMMENDATIONS RESULTING FROM SLT REVIEWS, SEVERAL DELS MAKING IT CLEAR THAT THEY WOULD BE UNWILLING TO SEE THEM ENDORSED AS DRAFTED.

5. FUTURE SCENARIO FOR REDUCED DEPENDENCY. THIS WAS FIRST TAKEN UP AT HEADS OF DEL LUNCH WHERE LANTZKE AND ROHWEDDER PRESSED STRONGLY FOR MINISTERIAL IN JUNE OR EARLY JULY, PREFERABLY BACK-TO-BACK WITH OECD MINISTERIAL. LANTZKE SAW SCENARIO AS

-- FURTHER TECHNICAL ANALYSIS IN SLT

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-- THOROUGH POLICY-LEVEL DISCUSSION IN APRIL 26-27
GB WHICH WOULD ALLOW NEW U.S. POLICY TO BE FACTORED
IN AND PERMIT INPUT INTO SUMMIT BRIEFS
-- A FURTHER GB AROUND END OF MAY TO PULL TOGETHER
ELEMENTS AND PREPARE FOR MINISTERIAL BY EARLY
SUMMER.

LANTZKE ALSO ADVOCATED MEETING OF R&D CHIEFS THE DAY
BEFORE MINISTERIAL (HAVING ABANDONED IDEA OF SUCH A
MEETING IN APRIL).

6. U.S. REP (ASSISTANT SECRETARY KATZ) ENTERED
CAUTIONARY NOTE, POINTING OUT THAT THERE IS CONSIDERABLE
WORK TO BE ACCOMPLISHED IN CAPITALS AND THAT IT WOULD
BE UNWISE TO SET GOAL THAT COULD NOT BE MET. HE NOTED
SPECIFICALLY THAT IT WAS DOUBTFUL THAT U.S. WOULD BE
IN POSITION BY JUNE TO SAY WHAT IT IS PREPARED TO DO.
MOST DELS WHO SPOKE FAVORED EARLY MINISTERIAL BUT
SEVERAL PICKED UP U.S. POINT AND THOUGHT TIMING OF
MINISTERIAL SHOULD DEPEND ON CONTENTS OF PACKAGE TO BE
PRODUCED. IN HIS SUBSEQUENT STATEMENT TO PLENARY,
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ROHWEDDER NEVERTHELESS CONTINUED TO STRESS HIS VIEW THAT MINISTERIAL SHOULD BE HELD IN JUNE, INDICATING THAT IEA MINISTERS OUGHT TO MEET REGULARLY TO REINJECT POLITICAL WILL TO AGENCY, THAT MINISTERS WOULD BE HERE ANYWAY FOR OECD MINISTERIAL, AND THAT GOAL OUGHT TO BE TO GO AS FAR AS POSSIBLE BY JUNE EVEN IF AMBITIONS FOR MEETING HAD TO BE TONED DOWN.

7. IN SUMMATION, ROHWEDDER OUTLINED SCENARIO FOR IMMEDIATE FUTURE AS FOLLOWS:

A. CHAIRMAN, WITH ASSISTANCE OF SECRETARIAT, WOULD REDRAFT GENERAL RECOMMENDATIONS WITH VIEW TO MAKING THEM MORE POINTED AND CIRCULATE NEW DRAFT IN FORM OF CHAIRMAN'S NOTE PRIOR TO NEXT G.B.;

B. SLT WOULD BE EXPECTED TO

- REVIEW COUNTRY REPORTS TO SEE IF THEY CAN BE IMPROVED WITHOUT REOPENING BASIC ISSUES ALREADY RESOLVED, (NO DECISION WOULD BE TAKEN ON THEIR STATUS OR ULTIMATE USE UNTIL AFTER THIS FURTHER WORK)
- PREPARE OPTIONS FOR GB CONSIDERATION OF GROUP OBJECTIVE (ROHWEDDER NOTED THAT GB COULD NOT BE EXPECTED TO TAKE DECISION ON GROUP OBJECTIVE IN APRIL BUT THAT IT SHOULD TAKE FIRST STEP TOWARD ITS FORMULATION),
- REVIEW FURTHER SECRETARIAT ANALYSIS OF SECTORAL ISSUES RAISED BY SLT WORK, I.E., ROLES OF HEAVY FUEL OIL, COAL AND NUCLEAR,
- LOOK AT EQUIVALENCE OF EFFORT ISSUE.

THERE WAS GENERAL AGREEMENT WITH THIS WORK PROGRAM, ALTHOUGH ITALIAN DEL REITERATED HIS VIEW (VOICED AT SEVERAL TIMES DURING DISCUSSION) THAT EXERCISE SHOULD AIM AT COOPERATIVE ACTION AS WELL AS STRICTLY NATIONAL MEASURES WHERE COUNTRY COULD NOT OVERCOME CONSTRAINTS TO MEETING ENERGY OBJECTIVES THROUGH NATIONAL MEANS ALONE. HE PRESSED IMPORTANCE OF

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WEALTHIER COUNTRIES ASSING POORER ONES IN IEA. DANISH DEL PUT CONSIDERABLE EMPHASIS ON COMING TO GRIPS WITH EQUIVALENCY OF EFFORT ISSUE. CHAIRMAN NOTED THAT THESE ASPECTS WOULD FLOW NATURALLY FROM REVIEW OF COUNTRY REPORTS AND NEED TO BUILD GROUP TARGET FROM COUNTRY-BY-COUNTRY PROJECTIONS.

8. CIEC. DISCUSSION CONSISTED OF REPORT BY AD HOC

PRODUCER/CONSUMER GROUP CHAIRMAN BURROWS ON RESULTS OF DISCUSSIONS OF HIS GROUP IN LONDON ON FEB 28 AND IN BRIEF PARIS MEETING CONCURRENT WITH GOVERNING BOARD THE MORNING OF MARCH 15. HE NOTED THAT GROUP HAD REVIEWED G-8 AND G-19 POSITIONS IN ENERGY COMMISSION AS THEY STOOD IN NOVEMBER, BASED ON SCHEMATIC PAPER PREPARED BY THE U.S. (WHICH CIRCULATED TO G.B.), AND HAD BRIEFLY CONSIDERED PROSPECTS AND POSSIBLE MECHANISMS FOR ONGOING CONSULTATIONS BASED ON PRELIMINARY SECRETARIAT THINK-PIECE. (COPY OF SECRETARIAT PAPER, WHICH WAS CONSIDERED BY BURROWS GROUP TO REQUIRE SIGNIFICANT REVISION, HAND-CARRIED BY RAICHT - EB/ORF/FSE.) BURROWS SUGGESTED THAT SUBJECT TO GB APPROVAL THIS GROUP WAS PREPARED TO MEET AGAIN IN MID-APRIL TO CONSIDER FURTHER QUESTION OF CONTINUING CONSULTATION. HE EMPHASIZED GROUP'S VIEW THAT THIS QUESTION SHOULD BE HANDLED WITH CARE AND ADVANCED LATE IN CIEC SO AS NOT TO PUT G-8 IN STRONG DEMANDEUR POSITION BUT THOUGHT THAT FURTHER PREPARATION PRIOR TO CIEC REOPENING WOULD

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BE USEFUL. THERE WAS NO DISSENT FROM THIS PROPOSAL
AND MEETING WAS SET FOR APRIL 18, IN PARIS.

9. OIL MARKETS. DISCUSSION WAS BASED ON SECRETARIAT

PAPER (HAND-CARRIED BY RAICHT) AND SECRETARIAT (TORRENS) PRESENTATION WHICH STRESSED THAT, DUE TO CLIMATIC FACTORS AND INCREASED DEMAND, TWO-TIER SYSTEM HAD NOT YET BEEN PUT TO A TEST AND THAT IT WAS HIGHLY UNCLEAR WHEN THAT TEST WOULD COME. SECRETARIAT NOTED THAT LIGHTER AFRICAN CRUDES HAD NOT BE AFFECTED BY PRICE SPREAD AND ADVANCED THESIS THAT WHAT WAS TAKING PLACE WAS ACTUALLY READJUSTMENT OF PRICE DIFFERENTIALS TO REFLECT DIFFERING CRUDE QUALITIES WITH PROSPECT FOR CONTINUED WIDE PRICE SPREAD IN FUTURE. REAL QUESTION WAS THEREFORE NARROWED TO COMPETITION BETWEEN PERSIAN GULF PRODUCERS OF HEAVY CRUDES. ROHWEDDER RELATED THAT IN RECENT CONVERSATION WITH YAMANI, LATTER HAD INDICATED HE WAS DISCOURAGED BY EUROPEAN REACTION TO SAUDI PRICE DECISION. ROHWEDDER SAID YAMANI DISPLAYED GREAT MISUNDERSTANDING OF EUROPEAN REALITIES, BY
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INDICATING, FOR EXAMPLE, THAT HE HAD EXPECTED IMMEDIATE MODIFICATION OF ENVIRONMENTAL STANDARDS TO PERMIT GREATER IMPORTS OF SAUDI HIGHER-SULFUR CRUDES. JAPANESE DEL VOICED VIEW THAT TWO-TIER SYSTEM WAS LIKELY TO LAST FOR SOME TIME AND EXPRESSED CONCERN THAT WHILE SAUDI SHARE OF MARKET MIGHT INCREASE, ITS INFLUENCE OVER PRICE DECISIONS OF OTHERS WOULD BE DIMINISHED UNDER THIS SITUATION.

10. U.S. REP DID NOT CHALLENGE SECRETARIAT ANALYSIS OF SITUATION BUT THOUGHT MERE EXAMINATION OF PRICE LEVELS MISSED MORE IMPORTANT POINT OF POLITICAL IMPLICATIONS OF OPEC SPLIT. HE EMPHASIZED THAT SAUDI DECISION TO STEP UP BOTH PRODUCTION AND CAPACITY WAS OF GREAT SIGNIFICANCE AND URGED THAT ANY PUBLIC SPECULATION DISPLAYING LACK OF CONFIDENCE IN SAUDI EFFORT BE AVOIDED.

11. ROHWEDDER NOTED GREAT IMPORTANCE MANY GOVERNMENTS ATTACH TO OIL MARKET INFORMATION AND PROPOSED THAT MARKET STATUS REPORT BE PLACED ON AGENDA OF EACH GOVERNING BOARD. THERE WAS NO DISSENT.

12. ENERGY R&D. THERE WAS LENGTHY DISCUSSION OF SECRETARIAT PAPER ON R&D COLLABORATION WITH LDCS, GENERAL CONCLUSION OF WHICH WAS THAT IT NEEDED TO BE LOOKED AT AGAIN WITH BROADER PERSPECTIVE THAN THAT REFLECTED BY R&D EXPERTS IN CERD. DUTCH AND OTHERS ARGUED THAT PAPER'S EMPHASIS ON COOPERATION WITH LDCS CAPABLE OF CONTRIBUTING TO COOPERATIVE EFFORT WAS POLITICALLY UNWISE AND OVERLOOKED IMPORTANT POINT OF ASSISTING LDCS IN NEED WHICH COULD BE OF USE IN CIEC.

OTHERS (CANADA, IN PARTICULAR) THOUGHT INTRODUCING
COOPERATION WITH LDCS TO IEA R&D ACTIVITY MIGHT DILUTE
AND IMPEDE THAT PROGRAM AND FELT EFFORT TO ASSIST
LDCS SHOULD BE KEPT IN ENTIRELY SEPARATE FORUMS. U.S.
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REP ARGUED THAT PURPOSE OF THIS EXERCISE WAS NOT TO
TURN IEA R&D WORK INTO AID MECHANISM--THAT WAS FOR IEI
AND OTHER BODIES OUTSIDE IEA--BUT TO EXPLORE DESIRABIL-
ITY OF OPENING APPROPRIATE PARTS OF IEA PROGRAM TO
CERTAIN LDCS WHO COULD BOTH CONTRIBUTE TO IT AND GAIN
BENEFITS AND URGED IT BE SEEN IN OVERALL CIEC CONTEXT.

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13. UPSHOT OF DISCUSSION WAS AGREEMENT WITH LANTZKE
PROPOSAL THAT SECRETARIAT WOULD UNDERTAKE REDRAFT WHICH
WOULD BE DISCUSSED AT JOINT MEETING OF CERD (OR, MORE
LIKELY, AD HOC SUB-GROUP OF THAT COMMITTEE) AND BURROWS
GROUP ON APRIL 19 (AFTER APRIL 18 BURROWS GROUP
MEETING MENTIONED ABOVE). OBJECTIVE WOULD BE TO

PREPARE G-8 ON THIS QUESTION SHOULD POSSIBILITY OF
PUTTING SOMETHING FORWARD ARISE IN CIEC.

14. OTHER ACTION. G.B. (A) APPROVED LIST OF NEW
ENERGY CONSERVATION R&D PROJECTS CONTAINED IN
IEA/GB(77)10, (B) APPROVED LIST OF SECRETARIAT OFFICIALS
FOR WHOM CLEARANCES WILL BE REQUESTED FOR ACCESS TO IEA
SECRET DOCUMENTS, AND (C) EXTENDED TIME LIMIT FOR
NOTIFICATION OF CONSENT TO BE BOUND BY IEP TO JUNE 30,
1977 (OF THOSE WHO HAVE NOT YET NOTIFIED CONSENT,
GREECE AND ITALY THOUGHT EXTENDED TIME PERIOD TO BE
ADEQUATE; TURKEY INDICATED NO PROGRESS HAD BEEN MADE
SINCE LAST SUCH DISCUSSION.) DATE OF NEXT MEETING WAS
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SET FOR APRIL 26-27.
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Message Attributes

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